Message Text

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INFO OCT-01 AF-08 ISO-00 CIAE-00 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-07 IO-13 OMB-01 TRSE-00 IGA-02 AID-05 EB-08 COME-00 /090 W ------281721Z 089548 /45

R 281533Z JAN 77 FM AMEMBASSY ADDIS ABABA TO SECSTATE WASHDC 2497 INFO SECDEF WASHDC USCINCEUR VAIHINGEN GER

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E.O. 11652: GDS TAGS: MASS, ET, US

SUBJ: ISA/DSAA REPS MEETING WITH ETHIOPIAN DEFENSE MINISTER

REF: ADDIS ABABA 0475 (270944Z JAN 77)

- 1. FOLLOWING PLENARY SESSION ISA/DSAA/MAAG/MOND REVIEW OF ETHIOPIAN SECURITY ASSISTANCE PROGRAMS, DEFENSE MINISTER AYALEW REQUESTED PRIVATE MEETING WITH ISA REP (COL. HILLENBRANDT) AND DSAA REP (MR. SOMMER) TO CONVEY "CONFIDENTIAL MESSAGE TO GEN. FISH."
- 2. MINISTER AYALEW OPENED BY REEMPHASIZING IMPORTANCE OF LONG-STANDING AMMO REQUEST TO EPMG'S DETERMINATION TO DEFEND THEIR COUNTRY (SEE REFTEL). THE MINISTER THEN REFERRED TO GEN. FISH'S RECENT LETTERS ON PEACE SPARK AND ASKED ISA/DSAA REPS TO PERSONALLY THANK HIM FOR HIS SUCCESSFUL EFFORTS TO RECTIFY THE PEACE SPARK PROGRAM. THE MINISTER ADDED HE HAD REQUESTED A PRIVATE MEETING IN SPIRIT OF SAFEGUARDING RELATIONS BETWEEN THE TWO GOVTS DURING TURBULENTPERIOD IN ETHIOPIAN HISTORY, "A PERIOD IN WHICH HISTORY IS EXPLODING; CALM HAS NOT YET RETURNED." HE EMPHASIZED THE COMPLEXITY OF THE CONFIDENTIAL.

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CURRENT ETHIOPIAN SECURITY SITUATION AND THATTHE REVOLUTION HAS BROUGHT WITH IT THE NEED FOR DIVERSIFICATION IN ARMAMENT SOURCES. HE SAID THE EPMG HAS HAD CONTACTS WITH NEW SOURCES: THE CHINESE, THE SOVIETS, AND MANY OTHER COUNTRIES. HE SAID HE WANTED TO ASSURE THE U.S. THAT "THIS IS NOT BACKDOOR ACTIVITY THAT IS GOING ON." HE MADE THIS POINT SEVERAL TIMES AND ADDED THAT IF

IT LOOKS LIKE BACKDOOR ACTIVITY IT IS UNFORTUNATE, THAT ANY BACKDOOR IMPRESSION IS AT REQUEST OF OTHER SUPPLIERS, AND THAT THIS ACTIVITY HAS NOTHING TO DO WITH RELATIONS WITH THE U.S. HE SAID THE EPMG WILL CONTINUE TO SEEK ASSISTANCE FROM THE U.S. BUT TURN TO OTHERS IN AREAS WHERE THE U.S. HAS NOT BEEN FORTHCOMING.

3. THE MINISTER SAID THE EPMG WISHES TO GET BETTER
ARRANGEMENTS FOR CREDIT AND BECAUSE OF U.S. FMS CREDIT
TERMS MUST LOOK ELSEWHERE. HE SAID WHEN ETHIOPIA
REJECTED U.S. CREDIT, IT WAS APOLITICAL, A PURELY
ECONOMICAL DECISION BECAUSE ETHIOPIA IS A DEVELOPING
COUNTRY WITH LIMITED RESOURCES. HE NOTED THE SEVERE
CRITICISM HE RECEIVES FROM THE REST OF THE CABINET
BECAUSE SO MUCH IS SPENT FOR DEFENSE, THAT WHEN THE
CABINET LEARNED U.S. CREDIT WAS OFFERED AT 8.125 PERCENT,
THEY SAID, "THIS WAS IMPOSSIBLE." HE POINTED OUT THAT
SOME OTHER COUNTRIES HAVE OFFERED EQUIPMENT AT AN INTEREST
RATE OF 2 PERCENT FOR TEN YEARS, THEN EMPHASIZED THE
EQUIPMENT IS DEFENSIVE, NOT OFFENSIVE.

4. HE STRESSED THAT ETHIOPIA IS TODAY NON-ALIGNED, THAT ETHIOPIA IS NOT PLANNING TO ATTACK ANYONE, BUT MUST BE PREPARED TO PROTECT ITSELF, AND, THEREFORE, THE EPMG MUST SEEK THE BEST ARRANGEMENTS HWEREVER IT CAN GET THEM. HE SAID THE GEOPOLITICAL SITUATION DEMANDS THAT ETHIOPIA HAVE THE ABILITY TO DEFEND ITSELF AND ADDED IT WAS THE SOVIET UNION THAT OFFERED THE GOOD INTEREST RATE HE MENTIONED EARLIER. HE NOTED THAT WHILE SOVIET AID CONFIDENTIAL.

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MIGHT BE A SENSITIVE ISSUE TO THE U.S., HE PERSONALLY WANTED TO ENSURE THE U.S. THAT ETHIOPIA WISHES TO PRESERVE GOOD RELATIONS.

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5. HE OPINED THAT LATELY "WE HAVE FOUND THE ATTITUDE (OF U.S. PERSONNEL) HERE VERY COOL. IF WE DON'T INITIATE TALKS WITH THEM, THEY DON'T TALK TO US. WE HOPE THIS IS NOT BASED ON AN OFFICIAL POSITION FROM WASHINGTON." (ISA/DSAA REPS SAID THEY KNEW OF NO WASHINGTON INSTRUCTION THAT WOULD CAUSE ANY SUCH IMPRESSION.) HE ADDED THIS MIGHT BE ONLY A WAIT-AND-SEE ATTITUDE ON THE PART OF THE U.S. THAT IS UNDERSTANDABLE. HE UNDERLINED HIS GOVT'S ATTITUDE IS TO SEEK A BALANCED COURSE DURING THIS TURBULENT PERIOD. HE NOTED THAT LAST WEEK THEY HAD TALKED TO EAST GERMANS, THAT THEY HAVE TALKED TO MANY COUNTRIES, BUT, "WE THINK WE ARE STILL A NON-ALIGNED COUNTRY AND WISH TO REMAIN THAT WAY." HE ASKED AGAIN THAT THIS MESSAGE BE CONVEYED TO GEN. FISH.

6. COMMENT: MAAG AND EMBASSY READ FOREGOING AYALEW REMARKS, ON THE ONE HAND, AS A SIMPLE AND DIRECT INQUIRY TO DETERINE WHETHER AND TO WHAT EXTENT THE U.S. MIGHT HAVE ALTERED ITS POLICY TOWARD ETHIOPIA AND, ON THE OTHER HAND, AS AYALEW'S OWN PLEA FOR THE U.S. NOT TO CLOSE THE DOOR ON AVAILABILITY OF U.S. ARMS TO ETHIOPIA. HIS REMARKS COULD HAVE BEEN PROMPTED BY A HOST OF THINGS: THE CHANGE OF ADMINISTRATION, THE JAN 23 PRESIDENTIAL CONFIDENTIAL

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NEWS CONFERENCE, THE APPROACHING IMPLEMENTATION OF ARMS EXPORT CONTROL ACT LIMITATIONS ON MAAGS AND MAP BEYOND FY 77, POSSIBLE RUNORS THEY MAY HAVE PICKED UP SOMEWHERE, OF NO MAP FOR ETHIOPIA IN 78 AND/OR INDICATIONS OF POLICY REVIEWS WITH REGARD TO ETHIOPIA. WE ASSUME HIS REMARK ABOUT A COOL U.S. ATTITUDE HERE MUST BE IN REFERENCE TO MAAG, AND PERHAPS DAO, AS THEY ARE ESSENTIALLY THE ONLY ONES WHO DEAL DIRECTLY WITH THE MOND AND ETHIOPIAN ARMED FORCES. WE FIND THAT REMARK STRANGE AS MOST MAAG PERSONNEL ARE IN DAILY CONTACT WITH COUNTEPARTS AT ALL LEVELS ON SUBJECTS SPANNING THE MILITARY SPECTRUM, THOUGH THEY ARE NOT ALWAYS MET WITH OVERWHELMING ENTHUSIASM, AND WE THEREFORE INTEND EXPLORE IT FURTHER WITH AYALEW ON AN APPROPRIATE OCCASION. THE FACT IS THAT THE EPMG HAS ITSELF DELIBERATELY AND SUB-

STANTIALLY INHIBITED THE RELATIONSHIP BETWEEN MAAG AND THE MOND/EMF OVER THE PAST YEAR, AS FLATLY ACKNOWLEDGED TO CMAAG BY AYALEW AT THE LATTER'S INITIATIVE ON 8 SEP 76 AFTER DISCUSSION OF EPMG'S REJECTION OF FY 7T FMS CREDIT. THIS INHIBITION HAS TAKEN MANY FORMS FROM NEARLY TOTAL REJECTION OF SOCIAL CONTACT, TO NON-AVAILABILITY TO OFFICIAL CALLS/VISITS ON CERTAIN OFFICES AND INDIVIDUALS, TO NON-RESPONSE TO REQUESTS FOR INFO NECESSARY TO SATISFAY SECURITY ASSISTANCE REQUIREMENTS. AT THE SAME TIME, PROBLEMS WITH CERTAIN FMS AND MAP CASES FOR WHICH MAAG HAS NOT ALWAYS BEEN IN A POSITION TO FURNISH SATIS-FACTORILY, AND AT TIMES "ANY," ANSWERS TO EPMG INQUIRIES HAVE DOUBTLESS CONTRIBUTED TO EPMG SUSPICIONS OF A CHANGING U.S. POLICY -- THUS ERRONEOUSLY SEEN AS MAAG COOLNESS. TIENKEN

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